Executive Summary

Lexicon for Behavioral Health and Primary Care Integration

Concepts and Definitions Developed by Expert Consensus





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The information in this report is intended to help clinicians, employers, policymakers, and others make informed decisions about the provision of health care services. This report is intended as a reference and not as a substitute for clinical judgment.

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Foreword

The Lexicon for Behavioral Health and Primary Care Integration was funded by AHRQ through the Center for Primary Care, Prevention, and Clinical Partnerships (CP3) as part of a programmatic focus on developing and promoting the field of integrating behavioral health primary care. The original version of the Lexicon was developed through an AHRQ small conference grant to the University of Colorado in 2009. Throughout the planning process for that meeting, it became clear that the experts involved were struggling to find common language and concepts related to integration that would allow them to communicate effectively. After the pilot work at the meeting to develop a shared understanding, all participants agreed that the Lexicon was an important, even critical, advancement for the field that needed further refinement.

To date, the *Lexicon* has been used with another important effort underway with funding by AHRQ – the *Atlas of Integrated Behavioral Health Care Quality Measures (IQM)* (expected to be released in 2013). The *Lexicon* will continue to be part of ongoing efforts of AHRQ's Academy for Integrating Behavioral Health and Primary Care (http://integrationacademy.ahrq.gov).

AHRQ expects the *Lexicon* will inform stakeholders such as providers, practices, health plans, purchasers, governments, researchers and others, by providing a common definitional framework for building behavioral health integration as one important way to improve health care quality. For example, implementers could use the lexicon to describe basic functions to put in place, differences in options for fulfilling those functions, and milestones for reaching full functionality.

Others have also recognized the need for shared language, e.g., the SAMHSA-HRSA Center for Integrated Health Solutions (2013), University of Washington AIMS Center, Milbank Memorial Fund (2010), and others. The creators hope that stakeholders will use the lexicon in their own ways in their own work as they converse with others who are developing this field as a whole.

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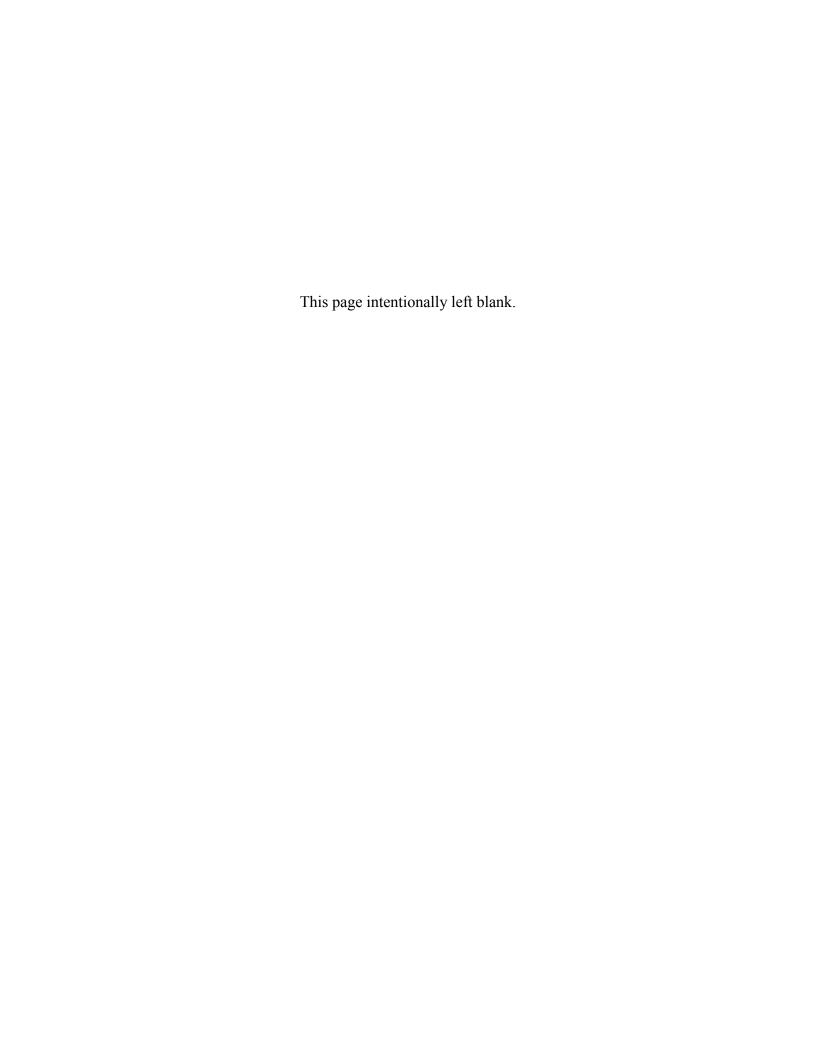
About the Academy for Integrating Behavioral Health in Primary Care

This Lexicon was developed under the auspices of AHRQ's Academy for Integrating Behavioral Health in Primary Care (the Academy; http://integrationacademy.ahrq.gov). AHRQ created the Academy to advance the field of integration by serving as a national resource and coordinating center for those interested in behavioral health and primary care integration. The Academy's vision is to support the collection, analysis, synthesis, and dissemination of actionable information that is useful to providers, policymakers, investigators, and consumers.

The National Integration Academy Council (http://integrationacademy.ahrq.gov/bios) advises the Academy operational team on strategic issues, helping to improve the sharing of knowledge, experience, and ideas as the field moves forward. The NIAC comprised most of the expert panel that created this Lexicon. By reflecting the diversity in the field and providing a forum for outstanding leaders to share perspectives and tools, the NIAC will also help to expand the common ground and enrich the discussion about what methods work in which contexts.

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Executive Summary

This lexicon is a set of concepts and definitions developed by expert consensus for what we mean by behavioral health and primary care integration—a functional definition—what things look like in practice. A consensus lexicon enables effective communication and concerted action among clinicians, care systems, health plans, payers, researchers, policymakers, business modelers and patients working for effective, widespread implementation on a meaningful scale.

The Problem

The field of behavioral health integration is only beginning to develop a standardized vocabulary, with different vocabularies emerging from different intellectual, geographical, organizational, or disciplinary traditions. Definitions in the field have emphasized values, principles, and goals rather than functional specifics required for a particular implementation to count as "the genuine article. Definitions have not supplied a vocabulary for acceptable alternatives—to prevent behavioral health integration from being seen as a field in which "anything goes."

Benefits of a Shared Lexicon

For patients and families. "What should I expect from integrated behavioral health?"

For purchasers. "What exactly am I buying if I add integrated behavioral health care to the benefits?"

For health plans. "What specifically do I require clinic systems to provide to health plan members?"

For clinicians and medical groups. "What exactly do I need to implement—to count as genuine behavioral health integrated in primary care?"

For policymakers and business modelers. "If I am being asked to change the rules or business models to support integrated behavioral health, exactly what functions need to be supported?

For researchers. "What functions need to be the subject of research questions on effectiveness? What functions need to be measured? What terms will I use to ask research questions?"

Methods for Creating a Consensus Lexicon

Methods exist for defining complex subject matters (Ossorio, 2006). These methods led to:

- 1. Six paradigm case *defining clauses* that map similarities and differences in genuine integrated behavioral health.
- 2. Twelve *parameters*, a vocabulary for how one instance of integrated behavioral health might differ from another one across town.

Requirements for a Method

- Be consensual but analytic (a disciplined transparent process).
- Involve actual implementers and users—"native speakers".
- Bring out functionalities in practice (not only principles, values, or 'anatomical' features).
- Specify acceptable variations on the required pattern—not a rigid prescription.
- Be amenable to gathering an expanding circle of contributors.

Lexicon Overview

The outline on the next five pages helps the reader quickly see the basic lexicon structure and content. However, the full lexicon contains denser clarifying detail that the creators found necessary to resolve ambiguities and get beyond, "What do you mean by that?" The full lexicon backs up the summary.

Lexicon for Behavioral Health and Primary Care Integration At a Glance

What

The care that results from a practice team of primary care and behavioral health clinicians, working together with patients and families, using a systematic and cost-effective approach to provide patient-centered care for a defined population. This care may address mental health and substance abuse conditions, health behaviors (including their contribution to chronic medical illnesses), life stressors and crises, stress-related physical symptoms, and ineffective patterns of health care utilization.

What integrated behavioral health needs to look like in action

Corresponding Parameters Calibrated acceptable differences between practices

Parameter numbering at right does not correspond to clause numbering below.

How

- 1. A practice team tailored to the needs of each patient and situation
 - A. With a suitable range of behavioral health and primary care expertise and role functions available to draw from
 - B. With shared operations, workflows and practice culture
 - C. Having had formal or on-the-job training
- 2. With a shared population and mission
 - A panel of patients in common for total health outcomes
- 3. Using a systematic clinical approach (and a system that enables the clinical approach to function)
 - A. Employing methods to identify those members of the population who need or may benefit
 - B. Engaging patients and families in identifying their needs for care and the particular clinicians to provide it
 - C. Involving both patients and clinicians in decision-making
 - D. Using an explicit, unified, and shared care plan
 - E. With the unified care plan and manner of support to patient and family in a shared electronic health record
 - F. With systematic follow-up and adjustment of treatment plans if patients are not improving as expected

- 1. Range of care team function and expertise that can be mobilized
- 2. Type of spatial arrangement employed for behavioral health and primary care clinicians
- 3. Type of collaboration employed
- 4. Method for identifying individuals who need integrated behavioral health and primary care
- 5. Protocols
 - A. Whether protocols are in place or not for engaging patients in integrated care
 - B. Level that protocols are followed for initiating integrated care
- 6. Care plans
 - A. Proportion of patients in target groups with shared care plans
 - B. Degree to which care plans are implemented and followed
- 7. Level of systematic follow-up

Supported by

- 4. A community, population, or individuals expecting that behavioral health and primary care will be integrated as a standard of care.
- 5. Supported by office practice, leadership alignment, and business model
 - A. Clinic operational systems and processes
 - B. Alignment of purposes, incentives, leadership
 - C. A sustainable business model
- 6. And continuous quality improvement and measurement of effectiveness
 - A. Routinely collecting and using practice-based data
 - B. Periodically examining and reporting outcomes

- 8. Level of community expectation for integrated behavioral health as a standard of care
- 9. Level of office practice reliability and consistency
- 10. Level of leadership/administrative alignment and priorities
- 11. Level of business model support for integrated behavioral health
- 12. Extent that practice data is collected and used to improve the practice

Three auxiliary parameters appear on page 8 of this Executive Summary.

"How" Defining Clauses (1-3)

(Those functions that define what integrated behavioral health care looks like in action)

1. A practice team tailored to the needs of each patient and situation

Goal: To create a patient-centered care experience and a broad range of outcomes (clinical, functional, quality of life, and fiscal), patient-by-patient, that no one provider and patient are likely to achieve on their own.

- A. With a suitable range of behavioral health and primary care expertise and role functions available to draw from—so team can be defined at the level of each patient, and in general for targeted populations. Patients and families are considered part of the team with specific roles.
- B. With shared operations, workflows, and practice culture that support behavioral health and medical clinicians and staff in providing patient-centered care
 - Shared physical space—co-location

 Alternative (what could change): Change "shared physical space—co-location" to "a set of working relationships and workflows between clinicians in separate spaces that achieves communication, collaboration, patient-centered operations, and practice culture requirements."
 - Shared workflows, protocols, and office processes that enable and ensure collaboration—including one accessible shared treatment plan for each patient.
 - A shared practice culture rather than separate and conflicting behavioral health and medical practice cultures.
- C. *Having had formal or on-the-job training* for the clinical roles and relationships of integrated behavioral health care, including culture and team-building (for both medical and behavioral clinicians).

2. With a shared population and mission

With a panel of clinic patients in common, behavioral health and medical team members together take responsibility for the same shared mission and accountability for total health outcomes.

Alternative: Change "a panel of clinic patients in common" to "any identifiable subset of the panel of clinic patients for whom collaborative, integrated behavioral health is made available, e.g., age group, disease cluster, gender, culture, ethnicity, or other population."

3. Using a systematic clinical approach (and system that enables it to function)

- A. Employing methods to identify those members of a population who need or may benefit from integrated behavioral/medical care, at what level of severity or priority.
- B. Engaging patients and families in identifying their needs for care, the kinds of services or clinicians to provide it, and a specific group of health care professionals that will work together to deliver those services.
- C. *Involving both patients and clinicians in decision-making* to create an integrated care plan appropriate to patient needs, values, and preferences.
- D. Caring for patients using an explicit, unified, and shared care plan that contains assessments and plans for biological/physical, psychological, cultural, social, and organization of care aspects of the patient's health and health care. Scope includes prevention, acute, and chronic/complex care. (See full lexicon for elements of care plans and markers for their implementation.)

E. With the unified care plan, treatment, referral activity, and manner of support to patient and family contained in a shared electronic health record or registry, with regular ongoing communication among team members.

Alternatives: Change "unified care plan in shared medical record" to problem list and shared plans are contained in provider notes or other records in the same organization medical record which everyone reads and acts upon."

Delete "electronic" in "shared electronic medical record" (interim, not desired final state).

F. With systematic follow-up and adjustment of treatment plans if patients are not improving as expected. This is the "back-end" management of patients from "front-end" identification. (See full lexicon for specific markers of such follow-up and care plan adjustment.)

The "Supported by" Defining Clauses (4-6)

(Functions necessary for the "how" clauses to become sustainable on a meaningful scale)

- **4.** A community, population, or individuals expecting that behavioral health and primary care will be integrated as a standard of care so that clinicians, staff, and their patients achieve patient-centered, effective care.
- 5. Supported by office practice, leadership alignment, and a business model
 - A. Clinic operational systems, office processes, and office management that consistently and reliably support communication, collaboration, tracking of an identified population, a shared care plan, making joint follow-up appointments or other collaborative care functions.

Alternative: Delete "consistently and reliably" (an interim state, not a desired final state).

- B. Alignment of purposes, incentives, leadership, and program supervision within the practice. Alternative: Substitute "Intention and process underway to align..." for "alignment of."
- C. A sustainable business model (financial model) that supports the consistent delivery of collaborative, coordinated behavioral and medical services in a single setting or practice relationship.

Alternative: Substitute "working toward sustainable business model" for "sustainable business model."

- 6. And continuous quality improvement and measurement of effectiveness
 - A. Routinely collecting and using measured practice-based data to improve patient outcomes—to change what the practice is doing and quickly learn from experience. Include clinical, operational, demographic and financial/cost data.
 - B. *Periodically examining and internally reporting outcomes*—at the provider and program level—for care, patient experience, and affordability (The "Triple Aim") and engaging the practice in making program design changes accordingly.

Parameters 1-7 Related to the "How" Defining Clauses

How one genuine integrated practice might differ from another

1. Range of care
team function
and expertise
that can be
mobilized to
address needs of
particular
patients and
target
populations

Foundational functions for target population

- Triage/identification
- Behavioral activation/self management
- Psychological support/crisis intervention
- Straightforward community resource connection
- Straightforward mental health/substance abuse psychological interventions
- Straightforward mental health pharmaceutical interventions
- Common chronic/complex illness care
- Follow-up, outcome monitoring for timely adjustment of care and coordination
- Cultural and linguistic competency

Foundational plus others for population

- Triage/identification with registry and tracking/coordinating functions
- Complex or specialized mental health therapies needed for population
- Complex or more specialized pharmacologic interventions

Extended functions, add

- Specialized disease experts
- Specialized population experts
- Experts from cultural. school, vocational, spiritual, corrections, other areas of intersection with health care or specialized care managers

2. Type of spatial arrangement employed

Mostly separate space

- Behavioral. health and medical clinicians spend little time with each other practicing in same clinic space.
- Patient has to see providers in at least two buildings

Co-located space

- · Behavioral health and medical clinicians in different parts of the same building, spending some but not all their time in same medical clinic space.
- Patient typically has to move from primary care to behavioral health space

Fully shared space

- Behavioral health and medical clinicians share the same provider rooms, spending all or most of their time seeing patients in that shared
- Typically, the clinicians see the patient in same exam room.

3. Type of collaboration employed

Referral-triggered periodic exchange

Information exchanged periodically with minimally shared care plans or workflows

Regular communication/coordination

Regular communication and coordination, usually via separate systems and workflows, but with care plans coordinated to a significant extent

Full collaboration/integration

Fully shared treatment plans and documentation, regular communication facilitated and/or clinical workflows that ensure effective communication and coordination.

4. Method for identifying individuals (who need integrated behavioral health and medical care)

Patient or clinician Patient or clinician identification done in a non-systematic fashion

(Other than patient screening) Demographic, registry, claims, or other system data, at risk for complex needs or special needs

Health system indicators

Universal screening or identification processes

All or most patients or members of clinic panel are screened or otherwise identified for being part of a target population

5A. Protocols in place or not for engaging patients in integrated care

Protocols not in place

(Not acceptable—described here only for context) Undefined or informal: Up to individual clinician and patient whether or not and how to initiate/engage with integrated behavioral health care, e.g., whose care should be integrated, goals, appropriate team and roles, main contact person

Protocols in place

Protocols and workflows for initiation and engagement in collaborative care are built into clinical system as a standard part of care process

5B. Level that protocols are followed for initiating integrated care

Protocols followed less than 50%

(Not acceptable)

Protocols followed more than 50% but less than 100% (an interim state)

Protocols for initiating integrated behavioral health care are followed for 75% to 100% of patients identified in priority group.

Protocols followed nearly 100%

Protocols for initiating integrated behavioral health care are followed for nearly 100% of patients identified in priority group. Goal is 100%--as in "standard work".

6A. Proportion of patients in	Less than 40% (Not acceptable)	40% to nearly 100% A meaningful proportion but less than	Nearly 100% Nearly 100% of patients in
target groups with shared care plans	Most patients in targeted groups for integrated behavioral health without written care plans	full-scale integrated behavioral health care plans for targeted groups—an interim state—not a desired final state	targeted groups with care plans—as "standard work"

6B. Degree that	Less than 50%.	More than 50%, less than 100%	Care plans followed nearly 100%
care plans are implemented	(Not acceptable) Care plans implemented and	(An interim state, not final state) Significant but incomplete	Care plans implemented and followed for nearly 100% of
and followed	followed for less than 50% of patients.	implementation of care plans	patients in priority group. Goal is 100%as in "standard work".

7. Level of systematic follow up*	Less than 40 % (Not acceptable—shown here only for context)	40% to 75% Significant but incomplete follow-	76% to 100% Goal is 100%"standard work"
(Percent of patients in the practice population or	joi concary	up being done	
target sub- population)			

^{*}Follow up elements that may be tracked in parameter 7 include: A) Patients with at least one follow-up (those engaged in care); B) Patients with at least one follow-up in initial 4 weeks of care; C) Patients who have their cases reviewed for progress on a regular basis (e.g., every 6-12 weeks); D) Patients who receive treatment adjustments if not improving.

Parameters 8-12 Related to the "Supported by" **Defining Clauses**

Calibrated conditions needed for success of clinical action in the real world on a meaningful scale

8. Level of community expectation for	Little or no understanding and expectation (Not acceptable—shown here for context) Insufficient reach of understanding and expectation to enable integrated behavioral health programming to start and function in this community or practice			pected as standar care only in pocker al but substantially	ets	Widely expected as standard of care Almost universal community		
integrated behavioral health as a standard of care				mplete community rstanding and ctation for integrat vioral health as a lard of care; need full nuing education, ciousness-raising,	ed	understanding and expectation for integrated behavioral healt as a standard of care		
			clari	fication				
9. Level of office	Non-systematic		Substant	ially routinized		Standard work		
practice	(Not acceptable—shown here only	Standar	rds set for	most processes, b		Whole team operates each part of		
reliability and	for context)			ability and clinicia	ın	the system in a standard expect		
consistency	Referral, communication, and other processes are non-standard and vary with clinician and	preference still operate—not yet standard work				way that improves reliability and prevents errors.		
	clinical situation							
10. Level of	Misaligned Partially aligned					Fully aligned		
leadership/						onstructive balance achieved		
administrative	context)					between priorities, incentives, and		
alignment and	Integrated behavioral health care is a among several strategic initiatives, b					andards. Integrated behavioral alth functions are fully designed		
priorities	practical conflicts with other			d tensions		into priorities and incentives. Emerging conflicts are routinely		
	organizational priorities, resource		between p					
Inspired by Schein (2004), Collins	allocations, incentives, and habits are	e i	incentives	s, habits, and		addressed and respected as part of		
(2004), Collins (1996)	apparent. Such tensions may or may	not	standards		what the organization does to			
(1770)	be articulated openly				ımp	prove		
11. Level of	Behavior health integration not f	ully supp	ported	Behavioral	health	integration fully supported		
business model	The business model has not yet foun	d ways to	o fully					
support for	support the integrated behavioral hea				ealth functions selected and built			
integrated	selected and built for this practice. If these functions			*				
behavioral				purposes nor unsustainable sources of funding are				
health		or these purposes or through e sources of funding such as grants or						
				1				
12. Scale of	Minimum: (less than 40% of					/standard work: 76% -100% o		
practice data	patients) (A startup state only—not a	(An int		e, not a desired	ъ	patients		
collected and						Routine data collection on most patier		
	desired final state)	Ciamif.	ant hout 1-	as then full	777i4h :	ntagrated bahaviaral basith		
used on at least the integrated	desired final state) A system for collecting and using			ss than full e of practice-		ntegrated behavioral health—wit al reporting of "triple aim"		

based data for decision-

system or unit level

making—to improve quality and

effectiveness and reporting at the

outcomes and their use in decision-

level

making to improve effectiveness at the

system, unit, or community/population

health aspect of

medical/

behavioral

the practice

practice data from a limited

effectiveness (of integrated

to improve quality and

number of patients or situations—

behavioral health), especially at the individual patient level

Auxiliary Parameters

These may be useful for specific purposes, though not considered central to the full lexicon.

Target sub- population	A. Locus of care	Primary i	are	Specialty medical care				Specialty mental health care		
for integrated	B. Life stag	e Children	1	Adolescents		Adults/young adults			itrics	End of life
behavioral health	symptoms targeted High risk and often high stress for clinics		substant cond Patients or more to mental his substance	typical ealth or e abuse ns; family,	Patients with stress-linked or "psycho- physiological" symptoms, e.g., headache, fatigue, insomnia, other		Medical conditions Patients with one or more medical diseases or conditions, e.g., diabetes, asthma, cardiovascular disease, lung disease		Complex cases Complex blend of symptoms, problems, conditions, diseases or personal situations, social determinants of health	
		rela		hip s affecting						
	D. Type of situations targeted Patients with no presenting problems or no contact with healt system, even for prevention		conditions		Prevention, wellness			race, ethnicity and language or		High risk and/or high cost cases
Degree that program is targeted to specific population or situation (Blount, 2003) Targeted Integrated behavioral health program designs populations such as disease, prevention, at-ri and ethnic minorities, social complexity, pre- specific situation.				am designed ntion, at-risk	c, age, racial	Non-targeted Integrated behavioral health program designer generically for any patient deemed to need collaborative care for any reason—"all comers"				ed to need
	Limited expectations for a limited set of outcomes for a limited set of outcomes for a limited group of patients: A "pilot" is a demonstration of feasibility or starter "test of change" with limited number of patients or clinical scope			Significan outcomes promising with a larg scale popu	Project scale t, but not full-scale expected: Multiple pilots gathered together ger, but still not full allation, but led visibly et aiming toward the m. Full-scale Full-scale outcomes expected: Full scal outcomes expected: Full scale outcomes expected: Full-scale and broad-based outcomes expected: Full scal outcomes expected: Full scale and broad-based outcomes expected: Full-scale and broad-based outcomes expected: Full scal of life in the organization for entire population of patients—way things are done, no long project attached to the mains: that hasn't changed			ased Il scale way on for the tients—the o longer a		

2001)

See glossary for details and additional definitions

Integrated Care

Tightly integrated, on-site teamwork with unified care plan as a standard approach to care for designated populations. Connotes organizational integration involving social & other services. "Altitudes" of integration: 1) Integrated treatments, 2) integrated program structure; 3) integrated system of programs, and 4) integrated payments. (Based on SAMHSA)

Shared Care

Predominately Canadian usage—PC & MH professionals (typically psychiatrists) working together in shared system and record, maintaining 1 treatment plan addressing all patient health needs. (Kates et al., 1996; Kelly et al., 2011)

Patient-Centered Care

"The experience (to the extent the informed, individual patient desires it) of transparency, individualization, recognition, respect, dignity, and choice in all matters, without exception, related to one's person, circumstances, and relationships in health care"—or "nothing about me without me" (Berwick, 2011).

Collaborative Care

A general term for ongoing working relationships between clinicians, rather than a specific product or service (Doherty, McDaniel & Baird, 1996). Providers combine perspectives and skills to understand and identify problems and treatments, continually revising as needed to hit goals, e.g. in collaborative care of depression (Unitzer et al. 2002)

Coordinated Care

The organization of patient care activities between two or more participants (including the patient) involved in care, to facilitate appropriate delivery of healthcare services. Organizing care involves the marshalling of personnel and other resources needed to carry out required care activities, and often managed by the exchange of information among participants responsible for different aspects of care" (AHRQ, 2007).

Co-located Care

BH and PC providers (i.e. physicians, NP's) delivering care in same practice. This denotes shared space to one extent or another, not a specific service or kind of collaboration. (adapted from Blount, 2003)

Integrated Primary Care or Primary Care Behavioral Health

Combines medical & BH services for problems patients bring to primary care, including stress-linked physical symptoms, health behaviors, MH or SA disorders. For any problem, they have come to the right place—"no wrong door" (Blount). BH professional used as a consultant to PC colleagues (Sabin & Borus, 2009; Haas & deGruy, 2004; Robinson & Reiter, 2007; Hunter et al, 2009).

Behavioral Health Care

An umbrella term for care that addresses any behavioral problems bearing on health, including MH and SA conditions, stress-linked physical symptoms, patient activation and health behaviors. The job of all kinds of care settings, and done by clinicians and health coaches of various disciplines or training.

Mental Health Care

Care to help people with mental illnesses (or at risk)—to suffer less emotional pain and disability—and live healthier, longer, more productive lives. Done by a variety of caregivers in diverse public and private settings such as specialty MH, general medical, human services, and voluntary support networks. (Adapted from SAMHSA)

Patient-Centered Medical Home

An approach to comprehensive primary care for children, youth and adults—a setting that facilitates partnerships between patients and their personal physicians, and when appropriate, the patient's family. Emphasizes care of populations, team care, whole person care—including behavioral health, care coordination, information tools and business models needed to sustain the work. The goal is health, patient experience, and reduced cost. (Joint Principles of PCMH, 2007).

Substance Abuse Care

Services, treatments, and supports to help people with addictions and substance abuse problems suffer less emotional pain, family and vocational disturbance, physical risks—and live healthier, longer, more productive lives. Done in specialty SA, general medical, human services, voluntary support networks, e.g. 12-step programs and peer counselors. (Adapted from SAMHSA)

Primary Care

Primary care is the provision of integrated, accessible health care services by clinicians who are accountable for addressing a large majority of personal health care needs, developing a sustained partnership with patients, and practicing in the context of family and community. (Institute of Medicine, 1994)

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